

CHILDREN AND YOUNG PEOPLE'S OVERVIEW AND SCRUTINY COMMITTEE (CYPOSC)

Agenda Item 33

Brighton & Hove City Council

Subject:	Draft Priorities for Children and Young People's Plan 2009-12		
Date of Meeting:	19 November, 2008		
Report of:	The Director of Children's Services		
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Wards Affected:	All		

FOR GENERAL RELEASE

1. SUMMARY AND POLICY CONTEXT:

- 1.1 This report presents the draft priorities for inclusion in the Children and Young People's Trust's (CYPT) second Children and Young People's Plan (CYPP) 2009-12 (Appendix 1).
- 1.2 The CYPP is one of the 19 Statutory Plans that must be agreed by full council.

2. RECOMMENDATIONS:

- 2.1 That CYPOSC notes and comments on the draft priorities as part of developing the CYPT's second Children and Young People's Plan (CYPP) 2009-12.

3. BACKGROUND INFORMATION

- 3.1 Since their inception in 2005/6 CYPPs have become a key part of the Children's Trust agenda nationally and locally. The scope and content of the plan continues to evolve - 2007 Supplementary Guidance requires 2nd generation CYPPs to take account of:

- The Children and Young People's Plan (England) Amendment Regulations 2007
- The Education and Inspection Act 2006
- The Children Act 2006

- 3.2 As a result the Vision Statement must now include specific statements of intent in reference to:
- i. Integration of services provided by the authority and its relevant partners to improve the well-being of CYP;
 - ii. Arrangements to safeguard and promote the welfare of CYP – the plan must explain how local organisations will work together through the Local Safeguarding Children Board (LSCB) & its wider partnership;
 - iii. Arrangements for early intervention and preventive action – including operational and cultural change as part of an overall strategy across the CYPP partnership including: workforce development to promote prevention and early intervention; and development of services that promote prevention by improving the resilience of CYP to risk factors and intervene early before poor outcomes have developed;
- 3.3 The CYPP must also reflect national requirements for the closer involvement of schools in local Children’s Trust arrangements; new integrated youth support arrangements; and duties on local authorities to assess childcare provision and secure sufficient childcare to support working or training parents.
- 3.4 CYPPs must also reflect national and local priorities and initiatives including:
- Public Service Agreements flowing from the 2007 Comprehensive Spending Review and other legislation, guidance and strategies.
 - The council’s Corporate Plan, the Sustainable Community Strategy, the Local Area Agreement, the Joint Strategic Needs Analysis of Children’s Health Services and Director of Public Health’s Annual report, the PCT’s Strategic Commissioning Plan and other city wide/partnership strategies.
 - The CYPT’s the top 3 priorities: reducing Looked After Children (LAC), Young People Not in Employment, Education or Training (NEETS) & school exclusions; improvement of Special Educational Needs services; the core commissioning strategies that established the CYPT and core principles of service integration, localisation and prevention.
- 3.5 The CYPT Board and CYPOSC received 6 monthly performance reports on the success criteria for the 2006-9 CYPP. In addition the plan was reviewed annually as part of the Trust’s Self-Assessment for the Annual Performance Assessment by Ofsted. The success criteria in the plan also dovetailed with performance reports for TMT, for the Local Area Agreement and a raft of more detailed reports to partnership boards and operational managers.

4. CONSULTATION

4.1 Development of a CYPP must be a participatory process. As well as building on the assessments and reports outlined in paragraph 3.5. the 2009-12 CYPP will reflect the following:

- The views of the Community & Voluntary Sector - commissioned by the CYPT to make a contribution to the plan & approached to participate in Equality Impact Assessment
- Joint Strategic Needs Assessment of children's health services & development of PCT Strategic Commissioning Plan
- Priorities from the Local Children's Safeguarding Board Strategic Planning day
- Half day discussion at the Head Teacher's Conference
- Participation by children and young people at Youth Council Question Time Event
- Parent's Forum participation events, for parents and younger children including a Funplex Day during half term
- Involvement of all CYPT managers responsible for commissioning & strategy
- 4 CYPT staff conferences to enable all staff to engage in the development process

4.2 The draft CYPP will be agreed through the CYPT's Senior Management Team, the Chief Officers Group, the CYPT Board and full Council

5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

5.1 There are no financial implications to this Draft report.

Officer Consulted: Steve Barton

Date: 10/11/08

Legal Implications:

5.2 The role of full council in adopting the Children and Young People's Plan derives from regulation 4 of the Local Authorities (Functions and Responsibilities) (England) Regulations 2000. Although the Executive may formulate or prepare the Plan, adoption is reserved to full council; so too is the amendment of any draft Plan submitted by the Executive for consideration by the authority.

Lawyer Consulted: Oliver Dixon

Date: 10/11/2008

Equalities Implications:

5.3 The CYPP sets the principles that determine the delivery and commissioning of services to improve outcomes for children and young people from diverse communities and groups, and for those who live in deprived geographical communities.

Sustainability Implications:

5.4 The CYPP is organised under the 5 *Every Child Matters* outcomes which directly support the council's sustainability strategy including, concern for quality of life and well being, health improvement and healthy schools, enjoyment and participation in cultural & leisure activities, achievement of economic well being and effective clinical governance and health.

Crime & Disorder Implications:

5.5 The CYPP directly addresses issues related to the reduction of crime and disorder including First Time Entrants into the Youth Justice System and young people who are not in employment, education and training which includes young people supervised by the Youth Offending team

Risk and Opportunity Management Implications:

5.6 The CYPP is the business plan for the CYPT Partnership and will address risk and opportunity management.

Corporate / Citywide Implications:

5.7 The CYPP is one of the 19 Statutory Plans that must be agreed by full council, it is directly linked to the council's Corporate Plan and, primarily through the Local Area Agreement to the city's Sustainable Community Strategy.

SUPPORTING DOCUMENTATION

Appendices:

1. Draft priorities for the 2009-12 CYPP
- 2.

Documents in Members' Rooms:

None

Background Documents:

1. None

Appendix 1:

Emerging priorities for the Brighton and Hove Children and Young People's Plan 2009-12

Vision:

The CYPP's overall vision is unlikely to change significantly – especially given government's Children's Plan 2007 i.e.

Brighton and Hove: Vision

"Brighton & Hove should be the best place in the country for children and young people to grow up. We want to ensure all our children and young people have the best possible start in life, so that everyone has the opportunity to fulfill their potential, whatever that might be."

The Children's Plan: Vision

The Children's Plan aims to make England the best place in the world for children and young people to grow up'.

Purpose of Brighton & Hove's CYPP:

Staff conferences have asked for feedback on the following statement:

The CYPP has the potential to be a:

- **Compact** between the city's public services, including schools & the community & voluntary sector, concerned with the well-being of children & families
- **Social contract** with parents, carers and CYP setting out rights, expectations and responsibilities
- **Business plan** for the CYPT Board & Partnership and the CYPT's Directorate Development Plan for the council.

Key Principles:

As well as the principles set out in the current CYPP consultation has also included:

- The CYPT doesn't bring up children – parents do
- Better parenting support – information, advice and guidance - for all parents
- Targeted support to vulnerable families through early identification of need and delivery of integrated services.
- Giving children the best start in life - cultural and learning opportunities that enable children, young people to aim high and achieve their ambitions; so that
- They grow up with the skills and resilience to succeed and become responsible and active citizens.
- A step change in the role of schools in the Children & Young People's Trust

Emerging priorities:

1. Overview:

The current plan doesn't set out a clear statement or map of the over-lapping services which the CYPT provides or commissions i.e. universal, targeted and specialist.

By addressing this issue the new plan will improve understanding of and access to services and ensure all CYPT staff feel well connected to the purpose and vision of the CYPT

2. Integrated Working:

We want to learn how to work together in a seamless service as an accessible 'whole-system' - our challenges include:

- Make the CAF the everyday tool for identifying additional needs across our **universal** services
- Establish & use consistently shared pathways to assess need & deliver integrated **targeted** services and **specialist** services
- Ensure service users, and all of our staff & partners, can use these shared pathways and understand the **thresholds** for accessing targeted & specialist services
- Ensure every member of the children's workforce has the knowledge, skills and confidence to work effectively in the new system and to take on the role of **lead-professional** when they need to

3. Being Healthy:

We want children grow to adulthood with maximum life chances and best possible health - our challenges include:

- **Halting growth in childhood obesity** - in 2006/7, 30.2% of year 6 children were overweight (similar to the SHA and national figure)
- **Fewer teenage conceptions** - significantly higher than in the rest of the S.E. and above the national average
- **Alcohol & Substance Misuse:** Drinking is increasing with 13% of boys & 9% of girls in 2007 reporting drinking at least 14 units of alcohol in the last week compared with 10% & 6% in 2004. There are 2,250 problem drug users in the city, affecting many families & children. In 2007/8 RUOK saw 140 young people with cannabis (40%) and alcohol (39%) being the main issues
- **Mental Health:** approx 3,000 young people with moderately severe mental health problems and 800 with complex mental health needs

4. Staying Safe:

We want the right balance between keeping safe and allowing the freedom to have new experiences & enjoy childhood & teenage years - our challenges include:

- **Parenting support:** Significant numbers of parents require targeted support over and above the information, advice and guidance all parents need

- **A safer community:** keeping children safe in the home; e-safety; improving support to survivors of domestic violence; road safety; and safe recruitment of staff who work with children
- **Children in need and child protection:** understanding patterns & trends (LSCB 2008 Audit) including numbers of CIN, reduction in referrals to safeguarding teams and the 70% increase in children requiring a child protection plan over the past 12 months
- **Looked after children:** being effective corporate parents while sustaining the downward trend since June 2007 – from 400 to 372 with a target of 326 by March 2012.

5. Enjoy & Achieve

We want every school to be judged good with a significant number outstanding. And for all children, including those with SEN or a disability, to have access to educational and social opportunities within the mainstream system alongside high quality specialist provision - our challenges include:

- **Childcare & Early education:** affordability, delivering free entitlement flexibly, improving choice including provision for disabled children, developing supply & demand in disadvantaged areas
- **Raising achievement :** ensuring all schools set & meet challenging targets across every stage so that KS4 improves on 2008 result of 44.1% of pupils achieved 5 or more A*-C grades at GCSE or equivalent compared to 47.2% nationally
- **Narrowing the gap in educational achievement:** across all stages and between vulnerable groups and their peers – for example the 8% gap between the 68% of pupils in East Brighton achieving level 4+ in english and the 76% of pupils reaching that level in the rest of the city
- **Improve attendance & reduce exclusions:** focusing on persistent absence pupils who are missing 20% or more of their education and sustaining the reduction in permanent & fixed term exclusions

6. Positive Contribution:

We want to increase the number of children and young people on the path to success – our challenges include:

- **Positive activities:** increase take up rates and improve accessibility, especially at weekends
- **Participation in decision making & supporting the community:** successfully manage the 2008 Youth Council Elections so that the voice of young people is heard across the city; improving rates of volunteering
- **Prevention of offending and re-offending:** fluctuating numbers of first time entrants into the youth justice system; increasing re-offending rates and low participation by young offenders in education training and employment
- **Addressing risky behaviour:** alcohol and substance misuse, teenage conception rates, sexually transmitted illnesses and HIV

7. Achieve Economic Well Being:

We want to transform 14-19 provision so that all young people are ready for employment and have the skills to succeed and become active citizens - our challenges include:

- **Providing the transformed statutory curriculum by 2013:** ensuring all schools and colleges work together collaboratively
- **Improve outcomes for 14-19 olds:** so that the % achieving level 2 by age 19 increases from 69% in 2006/7 to 80% 9/10 and for level 3 by age 19 increases from 46% to 53% over the same period
- **Reduce the number of young people not in education, training or employment:** despite the downward trend since 2006 we are still well above the 2008/9 target of 7.6%. - particularly for some of our most vulnerable groups such as young offenders and teenage parents
- **Children in poverty:** working together through the Local Area Agreement so that children live in households free from low income

Key Performance Indicators:

Wherever possible CYPP indicators will be taken from the National Indicator Set and/or the NHS Vital Signs regime to facilitate reporting to regional and national government and external inspection agencies.

In order to learn the lessons from how we measured and reported progress of the first CYPP, and in order to be in step with the national reduction of indicators/targets for public services, the new CYPP will seek to reduce the number of priority outcomes and therefore performance indicators and targets.

However, the CYPT is already committed to key outcomes in the:

- Corporate Plan
- The PCT's Strategic Commissioning Plan
- The Local Area Agreement; and
- Statutory requirements of Ofsted and the Audit Commission

A preliminary summary of existing commitments includes:

BE HEALTHY:
NI 51 - Effectiveness of child and adolescent mental health (CAMHs) services
NI 56 - Obesity among primary school age children in year 6
NI 112 - Teenage pregnancy
NI 54 Services for disabled children (a local indicator L11)
Stay Safe:
Reduce number of looked after children
NI 59 - Initial assessments for children's social care

carried out within 7 working days of referral
NI 47 - People killed or seriously injured in road traffic accidents
LI3a Reduce % of 11-16 year olds completing the Safe at School Survey who state that they have been bullied to in 2008. LI3b Reduce % of 8 -11 year olds completing the Safe at School Survey who state that they have been bullied to in 2008.
NI 32 – Repeat incidents of domestic violence
ENJOY & ACHIEVE
All our schools are judged ‘good’ & a significant proportion as ‘outstanding’ by Ofsted (Corporate Plan)
Reduce school exclusions and improve attendance
NI 79 - Achievement of a Level 2 qualification by the age of 19
NI 163 – Proportion of men aged 19-64 and women aged between 19-59 qualified to at least level 2 or higher
L22 Number of school age children in organised school visits to museums
Note: The LAA must also consider statutory targets for educational attainment
POSITIVE CONTRIBUTION
NI 17 - Perceptions of anti-social behaviour
NI 30 – Re-offending rate of prolific and priority offenders
NI 111 - First time entrants to the Youth Justice System aged 10-17
NI 4 % of people who feel they can influence decisions in their own locality
NI 6 Participation in regular volunteering
ACHIEVING ECONOMIC WELL BEING
NI 116 - Proportion of children in poverty
NI 117 - 16 to 18 year olds who are not in education, training or employment (NEET)

